



95TH GENERAL ASSEMBLY

State of Illinois

2007 and 2008

HB1366

Introduced 2/21/2007, by Rep. Angelo Saviano - Sandra M. Pihos
- Elga L. Jefferies

SYNOPSIS AS INTRODUCED:

225 ILCS 80/15.1
720 ILCS 570/102
720 ILCS 570/103

from Ch. 56 1/2, par. 1102
from Ch. 56 1/2, par. 1103

Amends the Illinois Optometric Practice Act of 1987. Makes changes to the definition of "ocular pharmaceutical agents". Amends the Illinois Controlled Substances Act. Includes optometrists in the definitions of "practitioner", "prescriber", and "prescription" and in a provision concerning the scope of the Act.

LRB095 04320 RAS 24361 b

1 AN ACT concerning regulation.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Illinois Optometric Practice Act of 1987 is
5 amended by changing Section 15.1 as follows:

6 (225 ILCS 80/15.1)

7 (Section scheduled to be repealed on January 1, 2017)

8 Sec. 15.1. Diagnostic and therapeutic authority.

9 (a) For purposes of the Act, "ocular pharmaceutical agents"
10 means ~~topical~~ anesthetics, ~~topical~~ mydriatics, ~~topical~~
11 cycloplegics, ~~topical~~ miotics, ~~topical~~ anti-infective agents,
12 ~~topical~~ anti-allergy agents, ~~topical~~ anti-glaucoma agents,
13 ~~topical~~ anti-inflammatory agents, ~~topical~~ anesthetic agents,
14 over-the-counter agents, ~~non-narcotic oral~~ analgesic agents,
15 and mydriatic reversing agents, with the exception of Schedule
16 II controlled substances, when used for diagnostic or
17 therapeutic purposes. "Ocular pharmaceutical agents"
18 administered by injection may be used only for the treatment of
19 anaphylaxis.

20 (b) A licensed optometrist may remove superficial foreign
21 bodies from the human eye and adnexa and may give orders for
22 patient care to a nurse licensed to practice under Illinois
23 law.

1 (c) An optometrist's license shall be revoked or suspended
2 by the Department upon recommendation of the Board based upon
3 either of the following causes:

4 (1) grave or repeated misuse of any ocular
5 pharmaceutical agent; and

6 (2) the use of any agent or procedure in the course of
7 optometric practice by an optometrist not properly
8 authorized under this Act.

9 (d) The Secretary of Financial and Professional Regulation
10 shall notify the Director of Public Health as to the categories
11 of ocular pharmaceutical agents permitted for use by an
12 optometrist. The Director of Public Health shall in turn notify
13 every licensed pharmacist in the State of the categories of
14 ocular pharmaceutical agents that can be utilized and
15 prescribed by an optometrist.

16 (Source: P.A. 94-787, eff. 5-19-06.)

17 Section 10. The Illinois Controlled Substances Act is
18 amended by changing Sections 102 and 103 as follows:

19 (720 ILCS 570/102) (from Ch. 56 1/2, par. 1102)

20 Sec. 102. Definitions. As used in this Act, unless the
21 context otherwise requires:

22 (a) "Addict" means any person who habitually uses any drug,
23 chemical, substance or dangerous drug other than alcohol so as
24 to endanger the public morals, health, safety or welfare or who

1 is so far addicted to the use of a dangerous drug or controlled
2 substance other than alcohol as to have lost the power of self
3 control with reference to his addiction.

4 (b) "Administer" means the direct application of a
5 controlled substance, whether by injection, inhalation,
6 ingestion, or any other means, to the body of a patient,
7 research subject, or animal (as defined by the Humane
8 Euthanasia in Animal Shelters Act) by:

9 (1) a practitioner (or, in his presence, by his
10 authorized agent),

11 (2) the patient or research subject at the lawful
12 direction of the practitioner, or

13 (3) a euthanasia technician as defined by the Humane
14 Euthanasia in Animal Shelters Act.

15 (c) "Agent" means an authorized person who acts on behalf
16 of or at the direction of a manufacturer, distributor, or
17 dispenser. It does not include a common or contract carrier,
18 public warehouseman or employee of the carrier or warehouseman.

19 (c-1) "Anabolic Steroids" means any drug or hormonal
20 substance, chemically and pharmacologically related to
21 testosterone (other than estrogens, progestins, and
22 corticosteroids) that promotes muscle growth, and includes:

23 (i) boldenone,

24 (ii) chlorotestosterone,

25 (iii) chostebol,

26 (iv) dehydrochlormethyltestosterone,

1 (v) dihydrotestosterone,
2 (vi) drostanolone,
3 (vii) ethylestrenol,
4 (viii) fluoxymesterone,
5 (ix) formebulone,
6 (x) mesterolone,
7 (xi) methandienone,
8 (xii) methandranone,
9 (xiii) methandriol,
10 (xiv) methandrostenolone,
11 (xv) methenolone,
12 (xvi) methyltestosterone,
13 (xvii) mibolerone,
14 (xviii) nandrolone,
15 (xix) norethandrolone,
16 (xx) oxandrolone,
17 (xxi) oxymesterone,
18 (xxii) oxymetholone,
19 (xxiii) stanolone,
20 (xxiv) stanozolol,
21 (xxv) testolactone,
22 (xxvi) testosterone,
23 (xxvii) trenbolone, and
24 (xxviii) any salt, ester, or isomer of a drug or
25 substance described or listed in this paragraph, if
26 that salt, ester, or isomer promotes muscle growth.

1 Any person who is otherwise lawfully in possession of an
2 anabolic steroid, or who otherwise lawfully manufactures,
3 distributes, dispenses, delivers, or possesses with intent to
4 deliver an anabolic steroid, which anabolic steroid is
5 expressly intended for and lawfully allowed to be administered
6 through implants to livestock or other nonhuman species, and
7 which is approved by the Secretary of Health and Human Services
8 for such administration, and which the person intends to
9 administer or have administered through such implants, shall
10 not be considered to be in unauthorized possession or to
11 unlawfully manufacture, distribute, dispense, deliver, or
12 possess with intent to deliver such anabolic steroid for
13 purposes of this Act.

14 (d) "Administration" means the Drug Enforcement
15 Administration, United States Department of Justice, or its
16 successor agency.

17 (e) "Control" means to add a drug or other substance, or
18 immediate precursor, to a Schedule under Article II of this Act
19 whether by transfer from another Schedule or otherwise.

20 (f) "Controlled Substance" means a drug, substance, or
21 immediate precursor in the Schedules of Article II of this Act.

22 (g) "Counterfeit substance" means a controlled substance,
23 which, or the container or labeling of which, without
24 authorization bears the trademark, trade name, or other
25 identifying mark, imprint, number or device, or any likeness
26 thereof, of a manufacturer, distributor, or dispenser other

1 than the person who in fact manufactured, distributed, or
2 dispensed the substance.

3 (h) "Deliver" or "delivery" means the actual, constructive
4 or attempted transfer of possession of a controlled substance,
5 with or without consideration, whether or not there is an
6 agency relationship.

7 (i) "Department" means the Illinois Department of Human
8 Services (as successor to the Department of Alcoholism and
9 Substance Abuse) or its successor agency.

10 (j) "Department of State Police" means the Department of
11 State Police of the State of Illinois or its successor agency.

12 (k) "Department of Corrections" means the Department of
13 Corrections of the State of Illinois or its successor agency.

14 (l) "Department of Professional Regulation" means the
15 Department of Professional Regulation of the State of Illinois
16 or its successor agency.

17 (m) "Depressant" or "stimulant substance" means:

18 (1) a drug which contains any quantity of (i)
19 barbituric acid or any of the salts of barbituric acid
20 which has been designated as habit forming under section
21 502 (d) of the Federal Food, Drug, and Cosmetic Act (21
22 U.S.C. 352 (d)); or

23 (2) a drug which contains any quantity of (i)
24 amphetamine or methamphetamine and any of their optical
25 isomers; (ii) any salt of amphetamine or methamphetamine or
26 any salt of an optical isomer of amphetamine; or (iii) any

1 substance which the Department, after investigation, has
2 found to be, and by rule designated as, habit forming
3 because of its depressant or stimulant effect on the
4 central nervous system; or

5 (3) lysergic acid diethylamide; or

6 (4) any drug which contains any quantity of a substance
7 which the Department, after investigation, has found to
8 have, and by rule designated as having, a potential for
9 abuse because of its depressant or stimulant effect on the
10 central nervous system or its hallucinogenic effect.

11 (n) (Blank).

12 (o) "Director" means the Director of the Department of
13 State Police or the Department of Professional Regulation or
14 his designated agents.

15 (p) "Dispense" means to deliver a controlled substance to
16 an ultimate user or research subject by or pursuant to the
17 lawful order of a prescriber, including the prescribing,
18 administering, packaging, labeling, or compounding necessary
19 to prepare the substance for that delivery.

20 (q) "Dispenser" means a practitioner who dispenses.

21 (r) "Distribute" means to deliver, other than by
22 administering or dispensing, a controlled substance.

23 (s) "Distributor" means a person who distributes.

24 (t) "Drug" means (1) substances recognized as drugs in the
25 official United States Pharmacopoeia, Official Homeopathic
26 Pharmacopoeia of the United States, or official National

1 Formulary, or any supplement to any of them; (2) substances
2 intended for use in diagnosis, cure, mitigation, treatment, or
3 prevention of disease in man or animals; (3) substances (other
4 than food) intended to affect the structure of any function of
5 the body of man or animals and (4) substances intended for use
6 as a component of any article specified in clause (1), (2), or
7 (3) of this subsection. It does not include devices or their
8 components, parts, or accessories.

9 (t-5) "Euthanasia agency" means an entity certified by the
10 Department of Professional Regulation for the purpose of animal
11 euthanasia that holds an animal control facility license or
12 animal shelter license under the Animal Welfare Act. A
13 euthanasia agency is authorized to purchase, store, possess,
14 and utilize Schedule II nonnarcotic and Schedule III
15 nonnarcotic drugs for the sole purpose of animal euthanasia.

16 (t-10) "Euthanasia drugs" means Schedule II or Schedule III
17 substances (nonnarcotic controlled substances) that are used
18 by a euthanasia agency for the purpose of animal euthanasia.

19 (u) "Good faith" means the prescribing or dispensing of a
20 controlled substance by a practitioner in the regular course of
21 professional treatment to or for any person who is under his
22 treatment for a pathology or condition other than that
23 individual's physical or psychological dependence upon or
24 addiction to a controlled substance, except as provided herein:
25 and application of the term to a pharmacist shall mean the
26 dispensing of a controlled substance pursuant to the

1 prescriber's order which in the professional judgment of the
2 pharmacist is lawful. The pharmacist shall be guided by
3 accepted professional standards including, but not limited to
4 the following, in making the judgment:

5 (1) lack of consistency of doctor-patient
6 relationship,

7 (2) frequency of prescriptions for same drug by one
8 prescriber for large numbers of patients,

9 (3) quantities beyond those normally prescribed,

10 (4) unusual dosages,

11 (5) unusual geographic distances between patient,
12 pharmacist and prescriber,

13 (6) consistent prescribing of habit-forming drugs.

14 (u-1) "Home infusion services" means services provided by a
15 pharmacy in compounding solutions for direct administration to
16 a patient in a private residence, long-term care facility, or
17 hospice setting by means of parenteral, intravenous,
18 intramuscular, subcutaneous, or intraspinal infusion.

19 (v) "Immediate precursor" means a substance:

20 (1) which the Department has found to be and by rule
21 designated as being a principal compound used, or produced
22 primarily for use, in the manufacture of a controlled
23 substance;

24 (2) which is an immediate chemical intermediary used or
25 likely to be used in the manufacture of such controlled
26 substance; and

1 (3) the control of which is necessary to prevent,
2 curtail or limit the manufacture of such controlled
3 substance.

4 (w) "Instructional activities" means the acts of teaching,
5 educating or instructing by practitioners using controlled
6 substances within educational facilities approved by the State
7 Board of Education or its successor agency.

8 (x) "Local authorities" means a duly organized State,
9 County or Municipal peace unit or police force.

10 (y) "Look-alike substance" means a substance, other than a
11 controlled substance which (1) by overall dosage unit
12 appearance, including shape, color, size, markings or lack
13 thereof, taste, consistency, or any other identifying physical
14 characteristic of the substance, would lead a reasonable person
15 to believe that the substance is a controlled substance, or (2)
16 is expressly or impliedly represented to be a controlled
17 substance or is distributed under circumstances which would
18 lead a reasonable person to believe that the substance is a
19 controlled substance. For the purpose of determining whether
20 the representations made or the circumstances of the
21 distribution would lead a reasonable person to believe the
22 substance to be a controlled substance under this clause (2) of
23 subsection (y), the court or other authority may consider the
24 following factors in addition to any other factor that may be
25 relevant:

26 (a) statements made by the owner or person in control

1 of the substance concerning its nature, use or effect;

2 (b) statements made to the buyer or recipient that the
3 substance may be resold for profit;

4 (c) whether the substance is packaged in a manner
5 normally used for the illegal distribution of controlled
6 substances;

7 (d) whether the distribution or attempted distribution
8 included an exchange of or demand for money or other
9 property as consideration, and whether the amount of the
10 consideration was substantially greater than the
11 reasonable retail market value of the substance.

12 Clause (1) of this subsection (y) shall not apply to a
13 noncontrolled substance in its finished dosage form that was
14 initially introduced into commerce prior to the initial
15 introduction into commerce of a controlled substance in its
16 finished dosage form which it may substantially resemble.

17 Nothing in this subsection (y) prohibits the dispensing or
18 distributing of noncontrolled substances by persons authorized
19 to dispense and distribute controlled substances under this
20 Act, provided that such action would be deemed to be carried
21 out in good faith under subsection (u) if the substances
22 involved were controlled substances.

23 Nothing in this subsection (y) or in this Act prohibits the
24 manufacture, preparation, propagation, compounding,
25 processing, packaging, advertising or distribution of a drug or
26 drugs by any person registered pursuant to Section 510 of the

1 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360).

2 (y-1) "Mail-order pharmacy" means a pharmacy that is
3 located in a state of the United States, other than Illinois,
4 that delivers, dispenses or distributes, through the United
5 States Postal Service or other common carrier, to Illinois
6 residents, any substance which requires a prescription.

7 (z) "Manufacture" means the production, preparation,
8 propagation, compounding, conversion or processing of a
9 controlled substance other than methamphetamine, either
10 directly or indirectly, by extraction from substances of
11 natural origin, or independently by means of chemical
12 synthesis, or by a combination of extraction and chemical
13 synthesis, and includes any packaging or repackaging of the
14 substance or labeling of its container, except that this term
15 does not include:

16 (1) by an ultimate user, the preparation or compounding
17 of a controlled substance for his own use; or

18 (2) by a practitioner, or his authorized agent under
19 his supervision, the preparation, compounding, packaging,
20 or labeling of a controlled substance:

21 (a) as an incident to his administering or
22 dispensing of a controlled substance in the course of
23 his professional practice; or

24 (b) as an incident to lawful research, teaching or
25 chemical analysis and not for sale.

26 (z-1) (Blank).

1 (aa) "Narcotic drug" means any of the following, whether
2 produced directly or indirectly by extraction from substances
3 of natural origin, or independently by means of chemical
4 synthesis, or by a combination of extraction and chemical
5 synthesis:

6 (1) opium and opiate, and any salt, compound,
7 derivative, or preparation of opium or opiate;

8 (2) any salt, compound, isomer, derivative, or
9 preparation thereof which is chemically equivalent or
10 identical with any of the substances referred to in clause
11 (1), but not including the isoquinoline alkaloids of opium;

12 (3) opium poppy and poppy straw;

13 (4) coca leaves and any salts, compound, isomer, salt
14 of an isomer, derivative, or preparation of coca leaves
15 including cocaine or ecgonine, and any salt, compound,
16 isomer, derivative, or preparation thereof which is
17 chemically equivalent or identical with any of these
18 substances, but not including decocainized coca leaves or
19 extractions of coca leaves which do not contain cocaine or
20 ecgonine (for the purpose of this paragraph, the term
21 "isomer" includes optical, positional and geometric
22 isomers).

23 (bb) "Nurse" means a registered nurse licensed under the
24 Nursing and Advanced Practice Nursing Act.

25 (cc) (Blank).

26 (dd) "Opiate" means any substance having an addiction

1 forming or addiction sustaining liability similar to morphine
2 or being capable of conversion into a drug having addiction
3 forming or addiction sustaining liability.

4 (ee) "Opium poppy" means the plant of the species *Papaver*
5 *somniferum* L., except its seeds.

6 (ff) "Parole and Pardon Board" means the Parole and Pardon
7 Board of the State of Illinois or its successor agency.

8 (gg) "Person" means any individual, corporation,
9 mail-order pharmacy, government or governmental subdivision or
10 agency, business trust, estate, trust, partnership or
11 association, or any other entity.

12 (hh) "Pharmacist" means any person who holds a certificate
13 of registration as a registered pharmacist, a local registered
14 pharmacist or a registered assistant pharmacist under the
15 Pharmacy Practice Act of 1987.

16 (ii) "Pharmacy" means any store, ship or other place in
17 which pharmacy is authorized to be practiced under the Pharmacy
18 Practice Act of 1987.

19 (jj) "Poppy straw" means all parts, except the seeds, of
20 the opium poppy, after mowing.

21 (kk) "Practitioner" means a physician licensed to practice
22 medicine in all its branches, dentist, optometrist,
23 podiatrist, veterinarian, scientific investigator, pharmacist,
24 physician assistant, advanced practice nurse, licensed
25 practical nurse, registered nurse, hospital, laboratory, or
26 pharmacy, or other person licensed, registered, or otherwise

1 lawfully permitted by the United States or this State to
2 distribute, dispense, conduct research with respect to,
3 administer or use in teaching or chemical analysis, a
4 controlled substance in the course of professional practice or
5 research.

6 (ll) "Pre-printed prescription" means a written
7 prescription upon which the designated drug has been indicated
8 prior to the time of issuance.

9 (mm) "Prescriber" means a physician licensed to practice
10 medicine in all its branches, dentist, optometrist, podiatrist
11 or veterinarian who issues a prescription, a physician
12 assistant who issues a prescription for a Schedule III, IV, or
13 V controlled substance in accordance with Section 303.05 and
14 the written guidelines required under Section 7.5 of the
15 Physician Assistant Practice Act of 1987, or an advanced
16 practice nurse with prescriptive authority in accordance with
17 Section 303.05 and a written collaborative agreement under
18 Sections 15-15 and 15-20 of the Nursing and Advanced Practice
19 Nursing Act.

20 (nn) "Prescription" means a lawful written, facsimile, or
21 verbal order of a physician licensed to practice medicine in
22 all its branches, dentist, podiatrist or veterinarian for any
23 controlled substance, of an optometrist for a Schedule III, IV,
24 or V controlled substance, of a physician assistant for a
25 Schedule III, IV, or V controlled substance in accordance with
26 Section 303.05 and the written guidelines required under

1 Section 7.5 of the Physician Assistant Practice Act of 1987, or
2 of an advanced practice nurse who issues a prescription for a
3 Schedule III, IV, or V controlled substance in accordance with
4 Section 303.05 and a written collaborative agreement under
5 Sections 15-15 and 15-20 of the Nursing and Advanced Practice
6 Nursing Act.

7 (oo) "Production" or "produce" means manufacture,
8 planting, cultivating, growing, or harvesting of a controlled
9 substance other than methamphetamine.

10 (pp) "Registrant" means every person who is required to
11 register under Section 302 of this Act.

12 (qq) "Registry number" means the number assigned to each
13 person authorized to handle controlled substances under the
14 laws of the United States and of this State.

15 (rr) "State" includes the State of Illinois and any state,
16 district, commonwealth, territory, insular possession thereof,
17 and any area subject to the legal authority of the United
18 States of America.

19 (ss) "Ultimate user" means a person who lawfully possesses
20 a controlled substance for his own use or for the use of a
21 member of his household or for administering to an animal owned
22 by him or by a member of his household.

23 (Source: P.A. 93-596, eff. 8-26-03; 93-626, eff. 12-23-03;
24 94-556, eff. 9-11-05.)

25 (720 ILCS 570/103) (from Ch. 56 1/2, par. 1103)

1 Sec. 103. Scope of Act. Nothing in this Act limits the
2 lawful authority granted by the Medical Practice Act of 1987,
3 the Nursing and Advanced Practice Nursing Act, the Optometric
4 Practice Act of 1987, or the Pharmacy Practice Act of 1987.
5 (Source: P.A. 90-742, eff. 8-13-98.)